98TH CONGRESS 1ST SESSION

S. 428

To provide for a study on economically strategic technologies and to identify and provide for the development of such technologies.

IN THE SENATE OF THE UNITED STATES

(3) technological innovation is key to the efforts of

FEBRUARY 3 (legislative day, JANUARY 25), 1983

Mr. Tsongas (for himself, Mr. RIEGLE and Mr. GORTON) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

A BILL

To provide for a study on economically strategic technologies and to identify and provide for the development of such technologies.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 That this Act may be cited as the "Economically Strategic
- 4 Industrial Research and Development Act".
- 5 FINDINGS
- 6 Sec. 2. The Congress finds that—
- 7 (1) technology development is vital to the United
- 8 States economy;

- 1 (2) industries engaged in technology development 2 contribute greatly to economic growth, have a growth 3 rate twice the growth rate of total industrial output, 4 and make a positive contribution to an otherwise nega-5 tive manufacturing trade balance;
 - (3) technological innovation is key to the efforts of basic industries to improve productivity;
 - (4) United States technology is experiencing strong competitive challenges internationally which have resulted in a world-wide decline in market share for high technology industries in the United States;
 - (5) intensive targeted research and development plans of other countries are shifting technological advantage overseas in selected fields and may limit development of valuable long-term technology markets by United States industry;
 - (6) the development of economically strategic technologies, in areas including microelectronics, materials development, biotechnology, robotics, manufacturing processes, and artificial intelligence, offers great potential benefits to the economy;
 - (7) the riskiness of long-term research and development efforts and the growth of foreign research and development programs require a vigorous Federal role in technology development;

1000	(8) assessing the adequacy of current Federal re-
2	search and development activities and spending prior-
3	ities requires— veb vaglandaet hasamaoset bas-
4	(A) identification of economically strategic
5	technologies by the science and engineering com-
6	and munity; and heargeably a golavab (1)
7	(B) reliable assessment of research and de-
8	velopment activity in other countries on economi-
9	cally strategic technologies;
10	(C) assessment of efforts in the United
11	States, including industrial, academic, nonprofit,
12	State, Federal, defense, and nondefense research
13	and development activity; and
14	(D) consideration of competitive strategy in
15	attaining maximum benefit from development of
16	economically strategic technologies;
17	(9) a plan for the development of economically
18	strategic technologies can best be developed by indus-
19	try, the academic community, and government, with
20	each committing appropriate resources to maximize the
21	potential for successful development; and
22	(10) the National Academy of Sciences, including
23	the Institute of Medicine, and the National Academy of
24	Engineering are representative of the science and engi-
25	neering community, including members from industry,

educational institutions, and government, and are wel
2 suited to identify economically strategic technologies
and recommend technology development plans.
4 PURPOSES (A)
5 SEC. 3. It is the purpose of this Act to—
6 (1) develop a widespread consensus within the in-
dustrial and academic research community as to what
8 technologies are economically strategic for develop-
9 ment; omnerit is a igolomost of geterra ylles e
10 (2) collect the best available data on research and
development efforts on economically strategic technol-
ogies in the United States and abroad and provide an
authoritative comparative analysis of the efforts;
14 (3) create a forum for the formulation of technol-
ogy development programs which will include industry,
academic, and governmental efforts and resources;
17 (4) develop technology development programs that
include consideration of the comparative position of the
19 United States and appropriate competitive strategy for
development; and
21 (5) authorize appropriations that are sufficient to
22 implement such programs.
23 DEFINITIONS
SEC. 4. For purposes of this Act—

100	(1) the term "Director" means the Director of the
2	Office of Science and Technology Policy;
3	(2) the term "Academies" means the National
4	Academy of Sciences (including the Institute of Medi-
5	cine and any other unit of the Academy) and the Na-
6	tional Academy of Engineering.
7	THE STUDY ON ECONOMICALLY STRATEGIC
8	TECHNOLOGIES
9	SEC. 5. Within six months after the date of enactment
10	of this Act, the Director of the Office of Science and Technol-
11	ogy Policy shall enter into an agreement with the National
12	Academy of Sciences (including the Institute of Medicine and
13	any other appropriate unit of the National Academy of Sci-
14	ences) and the National Academy of Engineering under
15	which the Academies shall make a full and complete study
16	that identifies economically strategic technologies and plans
17	for the optimal development of such technologies. The agree-
18	ment shall include provisions for the coordination of the study
19	between the Academies and a committee for making reports
20	required by section 6(c).
21	FUNCTIONS OF THE ACADEMIES IN CARRYING OUT THE
22	22 mest chiving character study carassacle lettels form
23	SEC. 6. (a) In designating technologies as economically
24	strategic technologies, the Academies shall—

00 1 8 70 Y04Y	(1) solicit views of private industry and examine
2 ϵ	evidence of current industrial initiatives;
L3 oneMa	(2) assess the economic benefit to be gained from
4	each technology including—
-5 od b	(A) a description and estimate of potential
6	market;
7	(B) job creation potential;
8	(C) socioeconomic impact;
g manang	(D) potential for declining product cost;
10	(E) potential for followup and spinoff product
11rode/L	development;
12	(F) evidence of potential widespread industri-
13	al application; and
14 00 300	(G) potential for new business formation;
15	(3) determine the current effort for technology de-
16 v	relopment by Federal and State government including
17 s	pending levels for defense and nondefense research
18 a	nd development, the nature of the development pro-
19 g	ram, and the potential for transfer of defense technol-
20 o	gies to nondefense use;
21	(4) prepare a summary of existing and projected
22 le	evels of research and development activity by private
23 in	ndustry for each technology;
24	(5) determine current levels of research and devel-
25 o	pment effort by foreign nations for each technology

- and assess the stage of development and the competitive strategy being employed by other nations;
- 3 (6) consider the competitive potential of United 4 States industry for future markets, the relative benefits 5 of lead versus followup development, and competitive 6 risks involved such as the potential for development of 7 over capacity or external costs;
 - (7) assess the technological feasibility of development and the risk for each technology;
 - (8) consider the necessary time for development of each technology, focusing on technologies with a medium-term development horizon of five to eight years; and
 - (9) consider the potential economic benefit of the technology and evidence that United States industry will fail to realize such benefits in the absence of an enhanced technology development program.
- 18 (b) The Academies shall develop a technology develop19 ment program for each technology designated as economi20 cally strategic. The Academies shall establish an advisory
 21 committee composed of industry and academic experts to
 22 make recommendations for each such program. The terms of
 23 compensation for expenses or service, if any, for such mem24 bers shall be included in the agreement made pursuant to

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1 section 5. Each technology development program shall de-

2 scribe the strategy for development and recommend—
3 (1) participants in the program and program re-
4 sponsibilities;
5 (2) levels of effort and financial commitment for
6 each participant and program totals;
7 (3) timetable of milestones and budget outlays;
8 (4) appropriate licensing and patent arrangements
9 for participants and nonparticipants, giving equal
weight to fair financial return to participants and rapid
technology transfer and diffusion;
12 (5) policy action or spending required of the Fed-
eral Government, including recommendations for addi-
tional Federal funding with an explanation of the ob-
stacles in finding financing from private sources and a
designation of appropriate Federal agencies to partici-
pate in the development program and to dispense Fed-
18 eral funds; and
19 (6) methods for encouraging participation by smal
business in the technology development program.
21 (c) The committee, established in accordance with the
22 agreement made pursuant to section 5, shall submit to the
23 President and to the Committee on Commerce, Science, and
24 Transportation of the Senate and the Committee on Science
25 and Technology of the House of Representatives interim re

- 1 ports of each technology development program formulated for
- 2 each designated economically strategic technology, an annual
- 3 report at the end of each calendar year summarizing the ac-
- 4 tivities of the Academies regarding the study, and not later
- 5 than three years after the date of enactment of this Act, a
- 6 final report of the study together with recommendations, in-
- 7 cluding recommendations for legislation.

8 ADMINISTRATIVE PROVISIONS

- 9 Sec. 7. (a) The Academies may, for the purpose of car-
- 10 rying out the provisions of this Act, hold such hearings and
- 11 consult with such representatives in the business community,
- 12 educational institutions, Federal, State, and local govern-
- 13 ments, and other organizations, associations, and individuals
- 14 as the President of the National Academy of Sciences or the
- 15 President of the National Academy of Engineering deems ad-
- 16 visable.
- 17 (b) Each department, agency, and instrumentality of the
- 18 executive branch of the Federal Government, including inde-
- 19 pendent agencies, is authorized and directed to furnish to the
- 20 Academies, upon request made by the President of the Na-
- 21 tional Academy of Sciences or the President of the National
- 22 Academy of Engineering any information such President
- 23 deems necessary to carry out the study.

3 Lataliero	AUTHORIZATION	OF	APPROPRIATIONS
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- 2 SEC. 8. There are authorized to be appropriated such
- 3 sums as may be necessary to carry out the study required by
- 4 this Act and to implement the technology development pro-
- 5 grams recommended in the study.

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