96TH CONGRESS 2D SESSION

## S. 2576

To establish programs of financial and other assistance to States and units of local government for energy conservation and renewable resource activities, and for other purposes.

## IN THE SENATE OF THE UNITED STATES

APRIL 17 (legislative day, JANUARY 3), 1980

Mr. Tsongas (for himself, Mr. Williams, Mr. Percy, Mr. Jackson, Mr. Pell, Mr. Magnuson, Mr. Kennedy, Mr. Heinz, and Mr. Metzenbaum) introduced the following bill; which was read twice and referred to the Committee on Energy and Natural Resources

## A BILL

To establish programs of financial and other assistance to States and units of local government for energy conservation and renewable resource activities, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 TITLE I—GENERAL PROVISIONS
- 4 SHORT TITLE
- 5 Sec. 101. This Act may be cited as the "Community
- 6 Energy Act".

1	FINDINGS
2	SEC. 102. (a) The Congress finds and declares that—
3	(1) the achievement of energy security for the
4	United States is vital to the national economy, vital to
5	the well being of its citizens, and vital to the mainte-
6	nance of national security; and
7	(2) the most rapid and economical method for re-
8	ducing domestic dependence on insecure supplies of
9	high cost foreign petroleum is to increase the efficiency
10	with which energy is used and increase the use of re-
11	newable resources.
12	(b) The Congress further finds and declares that the Na-
13	tion's States and units of local governments—
14	(1) face critical social, economic, environmental,
15	and development problems arising in significant meas-
16	ure from the increased cost of scarce, nonrenewable
17	energy resources and from inadequate public and pri-
18	vate investment and reinvestment in programs to pro-
19	mote the conservation of nonrenewable energy re-
20	sources, and enhance the use of renewable energy re-
21	sources;
22	(2) have unique opportunities to achieve energy
23	savings and to increase the use of renewable energy
24	resources, because of their ability to make effective use
25	of available human and economic resources, and their

1	capacity to accommodate a high degree of direct citi-
2	zen involvement in the planning, implementation, and
3	demonstration of new programs;
4	(3) should be provided with financial resources
5	and flexibility to develop their own program measures
6	and activities, especially conservation activities, renew-
7	able resources use, and emergency planning;
8	(4) need to address the special energy related
9	problems of low- and moderate-income families;
10	(5) require systematic and sustained continuity of
11	action by Federal, State, and units of local government
12	to support and coordinate policies and programs related
13	to energy conservation and renewable resources; and
14	(6) require the development of energy programs
15	designed to strengthen citizens awareness of, and in-
16	volvement in, the development of energy conservation
17	and renewable resources.
18	PURPOSE
19	SEC. 103. It is the purpose of this Act to further the
20	development of a national community energy policy by—
21	(1) providing States and units of local government
22	with greater resources and flexibility to plan and im-
23	plement energy conservation and renewable resource
24	programs and activities which respond to Federal,
25	State, and local energy needs and problems;

1	(2) developing programs to foster coordinated and
2	mutually supportive State, local, and areawide energy
3	strategies;
4	(3) encouraging community development activities
5	which promote comprehensive energy conservation and
6	renewable resource activities;
7	(4) ensuring that State and local energy programs
8	specifically address the needs of low- and moderate-
9	income families; and
10	(5) encouraging and facilitating the participation
11	of citizens, and community and neighborhood based or-
12	ganizations in the community energy effort.
13	DEFINITIONS
14	Sec. 104. As used in this Act—
15	(1) "energy conservation" means a capital invest-
16	ment or a practice which leads to a net saving in non-
17	renewable energy;
18	(2) "conservation program" means any program
19	or activity carried out by a State or unit of local gov-
20	ernment or community based organization intended to
21	reduce nonrenewable energy consumption, increase ef-
22	ficiency of energy use, or increase the use of renewable
23	resources;
24	(3) "renewable resource" means any source of
25	energy that is regenerative or essentially inexhaustible

1	including solar, geothermal, wind, low-head hydroelec-
2	tric, biomass, and ocean systems energy, and excluding
3	nuclear fission and fusion materials;

- 4 (4) "Governor" means the chief executive officer, 5 elected or appointed, or his or her designee, of a State. 6 including the Mayor of the District of Columbia;
  - (5) "State energy plan" means a plan developed 8 by a State which complies with the requirements of 9 section 353 of the Energy Policy and Conservation Act:

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- 11 (6) "State energy program" means any program 12 of the Department of Energy which provides financial assistance to States pursuant to an allocation formula 14 established by or pursuant to Federal law;
- 15 (7) "unit of local government" or "locality" means any city, county, town, township, parish, village, or other general purpose of political subdivision of a State; Guam, the Virgin Islands, and American Samoa, or a general purpose political subdivision thereof; a combination of such political subdivisions recognized by the Secretary; the District of Columbia; the Northern Mariana Islands; and the Trust Territory of the Pacific Islands. Such term also includes a State or a local public body or agency (as defined in section 711 of the Housing and Urban Development Act of

1 1970), community association, or other entity, which is
2 approved by the Secretary for the purpose of providing
3 public facilities or services to a new community as part
4 of a program meeting the eligibility standards of sec-
5 tion 712 of the Housing and Urban Development Act
6 of 1970 or title IV of the Housing and Urban Devel-
7 opment Act of 1968;
8 (8) "State" means any State of the United States,
9 or any instrumentality thereof approved by the Gover-
nor; and the Commonwealth of Puerto Rico;
11 (9) "metropolitan area" means a standard metro-
politan statistical area as established by the Office of
Management and Budget;
14 (10) "areawide planning organization" means an
organization which is established by State law or au-
thorized by State law and established by local agree-
ment to undertake planning for a metropolitan or non-
metropolitan area and which—
(A) is the designated clearinghouse pursuant
to Office of Management and Budget Circular
21 A-95;
(B) contains two or more counties and is
open to membership by all units of general local
government contained within the jurisdiction of
25 the organization; and

1	(C) is a multijurisdictional unit established
2	under State law, interstate compact, or interlocal
3	agreement for the purpose of formulating policies
4	and plans for the orderly development of a sub-
5	state or interstate region, and which is formally
6	charged with carrying out the provisions of sec-
7	tion 401 of the Intergovernmental Cooperation
8	Act of 1968, except that any such areawide
9	agency, in the absence of State law to the con-
10	trary, shall have at least a majority of elected of-
11	ficials from local governments on its governing
12	body;
13	(11) "metropolitan city" means (A) a city within a

(11) "metropolitan city" means (A) a city within a metropolitan area which is the central city of such area, as defined and used by the Office of Management and Budget, or (B) any other city, within a metropolitan area, which has a population of fifty thousand or more; except that any city which has been classified as a metropolitan city under clause (B) of this paragraph shall continue to be so classified until the decennial census indicates that the population of such city is less than fifty thousand;

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(12) "city" means (A) any unit of general local government which is classified as a municipality by the United States Bureau of the Census, or (B) any other

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1	unit of general local government which is a town or
2	township and which, in the determination of the Secre-
3	tary (i) possesses powers and performs functions com-
4	parable to those associated with municipalities, (ii) is
5	closely settled, and (iii) contains within its boundaries
6	no incorporated places as defined by the United States
7	Bureau of the Census which have not entered into co-
8	operation agreements with such town or township to
9	undertake or to assist in the undertaking of essential
10	community development and housing assistance
11	activities;

- (13) "urban county" means any county within a metropolitan area which-
  - (A) is authorized under State law to undertake essential community development and housing assistance activities in its unincorporated areas, if any, which are not units of general local government; and
- (B) either (i) has a combined population of two hundred thousand or more (excluding the population of metropolitan cities therein) in such unincorporated areas and in its included units of general local government (I) in which it has authority to undertake essential community development and housing assistance activities and which

1	available for grants each quarter. The Secretary shall notify
2	each applicant of funding decisions within three months after
3	the deadline established for the submission of its application.
4	(c) In carrying out the provisions of this section, the
5	Secretary shall give priority to projects which maximize—
6	(1) the ratio of the expected savings of non-
7	renewable energy resources to project costs;
8	(2) the percentage of project costs supplied by pri-
9	vate or community funding;
10	(3) demonstration and market-stimulation value of
11	the project; and
12	(4) beneficial impacts on low-income and elderly
13	residents, long-term local employment opportunities,
14	and community economic development.
15	In addition, the Secretary shall give a priority to applicants
16	who have demonstrated exceptional capacity in carrying out
17	energy projects under the community energy block grant pro-
18	gram or other energy conservation or renewable resource
19	programs.
20	(d) No grant may be provided under this section unless
21	the Secretary finds that—
22	(1) the applicant has in place an energy strategy
23	which meets the requirements of section 121 (b) and (c)
24	of the Housing and Community Development Act of
25	1974;

(2) at least 20 per centum of project costs are
2 provided by community assistance as defined by the
3 Secretary of Energy or private funding;
4 (3) the Secretary of Housing and Urban Develop-
5 ment has not, within sixty days of the receipt of the
6 application, determined that the project does not
7 comply with the community energy strategy;
8 (4) the applicant has sufficient technical expertise
9 to successfully implement the project;
10 (5) the project will significantly reduce local con-
sumption of nonrenewable energy supplies;
12 (6) the project will not have significant adverse
environmental, social, or economic impacts on the com-
munity; and
15 (7) the applicant has provided evidence of public
participation in project selection and design.
17 (e) No grant may be made under this section (1) if such
18 grant will not primarily benefit the public, (2) for projects
19 intended to facilitate the relocation of industrial or commer-
20 cial plants of facilities from one area to another, unless the
21 Secretary finds that such relocation does not significantly and
22 adversely affect the unemployment or economic base of the
23 area from which such industrial or commercial plant o
24 facility is to be relocated, or (3) for projects which the Secre

- 1 tary determines could successfully be undertaken without
- 2 Federal financial assistance.
- 3 (f) The Secretary shall, at least on an annual basis and
- 4 in accordance with such regulations and procedures as he
- 5 may prescribe, evaluate and make reviews and audits of
- 6 projects assisted pursuant to this section as necessary to
- 7 determine the progress made in carrying out activities
- 8 substantially in accordance with approved plans and timeta-
- 9 bles. The Secretary may adjust, reduce, or withdraw grant
- 10 funds, or take other action as appropriate in accordance with
- 11 the findings of such reviews and audits, except that funds
- 12 already expended on eligible activities under this title shall
- 13 not be recaptured or deducted from future grants made to the
- 14 recipient. Not later than March 1 of each year, the Secretary
- 15 shall transmit to the Congress an annual report on the pro-
- 16 gram authorized by this section containing the results of the
- 17 evaluations, reviews, and audits required by this subsection.
- 18 (g) Not more than 80 per centum of the funds available
- 19 for grants under this section may be awarded to units of local
- 20 government located in metropolitan areas.
- 21 (h) For the purpose of grants under this section, the
- 22 Secretary is authorized to utilize not to exceed \$7,000,000
- 23 for fiscal year 1981, and such sums as may be hereafter pro-
- 24 vided for fiscal years 1982 and 1983, of the Solar and Con-
- 25 servation Reserve established by Public Law 96-126.

1	TECHNICAL ASSISTANCE
2	SEC. 203. (a) The Secretary, in cooperation with the
3	Secretary of Housing and Urban Development, is authorized
4	to establish and operate a National Community Energy Ref-
5	erence Center (hereinafter referred to as the "Center") for
6	the purpose of providing information and technical assistance
7	in planning and implementing local programs and activities in
8	conservation and renewable resources to units of local gov-
9	ernment, areawide planning organizations, and neighborhood
10	and community-based organizations.
11	(b) In carrying out the provisions of this section, the
12	Secretary shall not duplicate existing sources of technical as-
13	sistance and shall utilize, to the maximum extent feasible,
14	information, dissemination, and technical assistance capabili-
15	ties within existing organizations, including Federal, State,
16	regional, and community based organizations, and as appro-
17	priate, provide for—
18	(1) local conservation and renewable resource data
19	bank and information clearinghouse for local energy
20	managers;
21	(2) an institute to provide professional training
22	and onsite technical assistance to local energy
23	managers;

1	(3) development of new information materials for
2	local managers, including case studies and technical
3	manuals;
4	(4) technical assistance and other activities to en-
5	courage and facilitate community participation in pro-
6	grams authorized under sections 201 and 202; and
7	(5) development and implementation of compre-
8	hensive metropolitan energy conservation and renew-
9	able resource strategies.
10	For the purpose of this section, the Secretary may enter into
11	contracts and cooperative agreements with such
12	organizations.
13	(c) Information, outreach, and technical assistance activ-
14	ities carried out under this section shall involve coordination
15	with and, wherever possible, active participation by States
16	and by Federal regional and area offices.
17	(d) The Secretary shall, in accordance with such regula-
18	tions and procedures as he may prescribe, make reviews and
19	audits of organizations which furnish assistance pursuant to
20	this section as necessary. Not later than March 1 of each
21	year, the Secretary shall transmit to the Congress an annua
22	report on the program authorized by this section containing
23	the results of the reviews and audits required by this
24	subsection.

01	(e) For the purpose of this section, the Secretary is au-
2	thorized to utilize not to exceed \$5,000,000 for fiscal year
3	1981, and such sums as may be hereafter provided for fiscal
4	years 1982 and 1983, of the Solar and Conservation Reserve
5	established by Public Law 96–126.
6	TITLE III—STATE ENERGY MANAGEMENT
7	PARTNERSHIP
8	SEC. 301. Part D of title III of the Energy Policy and
9	Conservation Act (Public Law 94-163; 42 U.S.C. 6201) is
10	amended to read as follows:
11	"PART D—STATE BASIC ENERGY PROGRAM
12	"PROGRAM AUTHORIZATIONS
13	"Sec. 351. The Secretary is authorized, subject to the
14	availability of funds, to provide financial assistance to assist
15	States and Indian tribes in the development, implementation
16	or modification of a State energy plan, or portion thereof,
17	submitted pursuant to this part and to provide technical as-
18	sistance to States and Indian tribes for energy planning and
19	management.
20	"APPLICATION FOR FINANCIAL ASSISTANCE
21	"Sec. 352. (a) The Secretary shall, by rule, prescribe
22	guidelines for initial applications for financial assistance au-
23	thorized by section 351.
24	"(b) After publication of the guidelines prescribed pursu-
25	ant to subsection (a), the Secretary shall invite each Gover-

1	nor to submit an initial application for financial assistance for
2	the development of a State energy plan and for continuation
3	of programs developed pursuant to this Act, the Energy Con-
4	servation and Production Act (Public Law 94-385), and the
5	Energy Extension Service Act (Public Law 95-39), until
6	such time as the State energy plan is approved or for one
7	year, whichever period is shorter. The guidelines established
8	for such programs shall remain in effect until such time as
9	guidelines established pursuant to this Act take effect. Such
10	initial application shall include—
11	"(1) a designation by the Governor of the State
12	energy agency which will be responsible for the coordi-
13	nation of the development, management, and imple-
14	mentation of the State energy plan;
15	"(2) assurance that the State has obtained or will
16	seek within the next State legislative session such au-
17	thority as may be necessary to carry out the require-
18	ments of this part;
19	"(3) a description of which State energy programs
20	the Governor seeks to continue, pending approval of
21	the State energy plan; and
22	"(4) such other information as the Secretary may
23	reasonably require.
24	"(c) A State which receives financial assistance under
25	this part pursuant to such initial application shall, within nine

1	months after the date such assistance was provided or such
2	longer period as the Secretary for good cause may allow
3	submit a State energy plan for approval of the Secretary
4	under this part.
5	"(d) Prior to the first fiscal year for which the State
6	seeks financial assistance to develop and implement a State
7	energy plan, or after the Secretary has approved a State
8	energy plan for which the State has sought financial assist-
9	ance pursuant to subsection (b), the Governor of a State may
10	make annual application for financial assistance under this
11	part. Such application shall include—
12	"(1) assurance that the State will use such finan-
13	cial assistance to implement the activities described in
14	a State energy plan which the Secretary has approved
15	under section 356, or which the State anticipates that
16	the Secretary will approve, for the fiscal year in which
17	assistance is sought;
18	"(2) a description of planning activities the State
19	will undertake to develop or modify a State energy
20	plan; and
21	"(3) such other information as the Secretary may
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"(e) Each application submitted in any fiscal year for

24 financial assistance under this part shall be reviewed and ap-

1	proved or disapproved by the Secretary. Such application
2	shall be approved if the Secretary determines that—
3	"(1) the application meets the requirements of
4	subsection (b) or (d), as appropriate; and
5	"(2) in the case of an application under subsection
6	(d), an approved State energy plan pursuant to this
7	part will be in effect during the fiscal year for which
8	such financial assistance is sought.
9	"(f) If the Secretary determines that the application fails
10	to comply with the provisions of subsections (b) and (c), or (c)
11	and (d), as appropriate, he shall disapprove the application in
12	whole or in part, and give the Governor of that State timely
13	written notice of such disapproval. Upon receiving notice of
14	disapproval, the Governor may submit a new or amended
15	application for such fiscal year within such period as may be
16	prescribed by the Secretary.
17	"REQUIREMENTS FOR STATE ENERGY PLANS
18	"Sec. 353. (a) The Secretary shall, by rule, prescribe
19	guidelines for State energy plans, which plans shall
20	contain—
21	"(1) a description of State energy supply and
22	demand and of its energy goals and policies which de-
23	scription shall include, to the extent such information is
24	available or practicably obtainable—

1	"(A) a forecast of the future energy con-
2	sumption patterns in the State disaggregated by
3	region and local political jurisdiction within the
4	State, by type of energy source (including petro-
5	leum products, natural gas, coal, electric power
6	and renewable resources), and end-use (including
7	residential, commercial, industrial, government,
8	and transportation sectors);
9	"(B) a description of any data systems the
10	State will use in the development, modification or
11	implementation of a State energy plan;
12	"(C) a description of the likely sources, in-
13	cluding price assumptions, for energy supply, by
14	type of fuel, which the State anticipates will be
15	available to meet the future energy consumption
16	forecasted by the State pursuant to subsection
17	(a)(1)(A), including any alternatives to such
18	energy sources or conservation measures under
19	consideration by the State;
20	"(D) a projection of the sources and amounts
21	of renewable and nonrenewable energy supply, by
22	type of fuel, produced in the State;
23	"(E) a projection of the need for central sta-
24	tion and onsite electric power generation facilities
25	and a description of the major actions, together

1	with a schedule for such actions, which the State
2	anticipates will be required to make available such
3	facilities and assure timely selection of sites for
4	such facilities; and
5	"(F) a projection of the need for other major
6	energy supply facilities considered appropriate by
7	the State for consideration in the State energy
8	bus plan; Thus staffesdy gillerum lend for the mig-
9	"(2) a management plan for, and a description of,
10	planned uses of funds provided pursuant to this part
11	and under any other Federal financial assistance pro-
12	gram that the State intends to use to implement the
13	State energy plan. Such management plan shall in-
14	or clude and the analysis and the same of
15	"(A) an identification of those major energy
16	consumption sectors in which the State has the
17	greatest opportunity to affect significant additional
18	energy conservation, and to utilize renewable re-
19	sources, and a description of the State goals and
20	objectives for energy conservation and the utiliza-
21	tion of renewable resources in such sectors;
22	"(B) a description of the programs the State
23	will carry out to achieve its energy goals and ob-
24	jectives, and the relationship between such pro-
25	grams and—

"(i) the energy forecasts pursuant to
2 subsection (a)(1); and
3 "(ii) the State's goals and objectives for
4 energy conservation and the utilization of re-
5 newable resources;
6 "(C) program objectives by which the State
7 will periodically monitor and assess its success in
8 implementing the State energy plan; and
9 "(D) a description of how the elements of the
State energy plan will be coordinated with man-
agement plans for other federally assisted or man-
dated State energy programs;
13 "(3) a description of how the State plans to imple-
ment the energy conservation and renewable resource
programs required by section 354, and the following:
16 "(A) a description of measures necessary to
remove technical, economic and institutional bar-
riers to the use of renewable resources and
energy conservation measures;
"(B) a description of actions the State will
take to increase participation by financial institu-
tions and public and private utilities in the financ-
ing of activities for renewable resource utilization
and energy conservation;

1	"(C) a description of renewable resource and
2	energy conservation measures which address the
3	following elements within an individual State—
4	"(i) low-income families;
5	"(ii) rural residents;
6	"(iii) urban residents; and
7	"(iv) agricultural uses; and
8	"(D) a program which provides for the inter-
9	vention in State electrical and gas utility regula-
10	tory proceedings, where appropriate, to ensure
11	that any proposed rate schedule, rule, regulation
12	or additions to generation capacity does not dis-
13	criminate unfairly against utilization of renewable
14	resources and energy conservation measures. As
15	used in this section, 'rate schedule' means the
16	designation of the rates which an electric or gas
17	utility charges for energy;
18	"(4) preparation of a State emergency conserva-
19	tion plan prepared pursuant to the Emergency Energy
20	Conservation Act (Public Law 96-102) and a descrip-
21	tion of the manner in which such emergency plan will
22	be coordinated with the balance of the State energy
23	plan; marcy broken a jumphandsing paragraph of the
24	"(5) a description of the provisions for participa-
25	ration— and a shall providing a room the lades shall to the

1	"(A) by units of local government;
2	"(B) by Indian tribes; and
3	"(C) by the public,
4	which provisions shall include one or more public hear-
5	ings, regarding the development, modification, and im-
6	plementation of the State energy plan;
7	"(6) a program to grant appropriate units of local
8	government authority to enact energy related ordin-
9	ances which include mandatory measures. To the
10	degree prescribed by the Secretary such program shall
11	grant the authority to enact ordinances for-
12	"(A) weatherization requirements;
13	"(B) property tax incentives;
14	"(C) energy related zoning and land use
15	planning; and
16	"(D) other measures as the Secretary may
17	determine are necessary to allow and encourage
18	localities to implement a comprehensive com-
19	munity energy strategy; and
20	"(7) a description of the means by which the
21	preparation and implementation of the State energy
22	plan will be coordinated with plans and programs of
23	State agencies and units of local government for eco-
24	nomic development, transportation, environmental pro-
25	tection, coastal management, and other energy-related

- 1 purposes, and assurance that due regard will be given
- 2 to the needs of the poor, the handicapped, and the
- 3 elderly.
- 4 "(b) Upon written request by the Governor, the Secre-
- 5 tary may grant an extension of time for compliance with any
- 6 provision of this section.
- 7 "(c) If a State so requests, each department, agency, or
- 8 instrumentality of the executive branch of the Federal Gov-
- 9 ernment that either produces or consumes significant quanti-
- 10 ties of energy within that State shall, consistent with applica-
- 11 ble law, provide such available energy-related information as
- 12 necessary and practicable to assist the State in the prepara-
- 13 tion of the State energy plan under this section.
- 14 "(d) A State receiving financial assistance under this
- 15 part and which is participating in an energy impact assist-
- 16 ance program, or in a coastal zone management program es-
- 17 tablished pursuant to section 306 of the Coastal Zone Man-
- 18 agement Act of 1972 shall ensure that the State energy plan
- 19 established under this part is consistent with any plan pre-
- 20 pared or information provided pursuant to such energy
- 21 impact assistance program, or with such coastal zone man-
- 22 agement program.
- 23 "(e) A State receiving financial assistance under this
- 24 part and which is engaged in electric utility rate reform activ-
- 25 ities and the consideration of certain standards for natural

1	gas utilities pursuant to title I and title III of the Fublic
2	Utilities Regulatory Policies Act, shall ensure that these ac-
3	tivities are considered in the State energy plan.
4	"ENERGY CONSERVATION AND RENEWABLE RESOURCES
5	"Sec. 354. Each State receiving financial assistance
6	under this part in any fiscal year shall provide for-
7	"(1) implementation of the Building Energy Per-
8	formance Standards program pursuant to title III of
9	the Energy Conservation and Production Act (Public
10	Law 94–385);
11	"(2) a traffic law or regulation which permits the
12	operator of a motor vehicle to turn such vehicle right
13	at a red stop light after stopping;
14	"(3) a program to prevent any unfair or deceptive
15	acts or practices affecting commerce which relate to
16	the implementation of energy conservation and renew-
17	able resource measures;
18	"(4) a program to promote the availability and
19	use of carpools, vanpools, and public transportation;
20	"(5) a program to utilize energy conservation
21	measures and renewable resources in State facilities
22	that includes mandatory procurement standards and
23	policies to promote energy efficiency and renewable re-
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81piv	"(6) an energy extension program as described in
2	section 504(a) of the National Energy Extension Serv-
3	ice Act (42 U.S.C. 7003) which shall—
4	"(A) disseminate information and provide
5	advice and assistance to individuals, community
6	groups, and units of local governments regarding
7	energy conservation and renewable resources by
8	means of— document of the means
9	"(i) specific studies and recommenda-
10	tions applicable to individual residences,
11	small businesses, and agricultural and com-
12	mercial establishments,
13	"(ii) demonstration projects,
14	"(iii) distribution of studies and instruc-
15	tional materials,
16	"(iv) seminars and other training ses-
17	sions, and
18	"(v) other public outreach programs;
19	"(B) make optimum use of existing outreach
20	delivery mechanisms or programs such as State
21	universities, community colleges, cooperative ex-
22	tension services, units of local government, local
23	citizen groups and other public or private organi-
24	zations involved in active energy outreach pro-

1	grams and avoid duplication of existing services;
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3	"(C) draw upon the informational resources
4	of the National Community Energy Reference
5	Center established in title II of this Act, the Na-
6	tional Solar Heating and Cooling Information
7	Center, the Regional Solar Energy Centers, the
8	Solar Energy Research Institute and other infor-
9	mation outlets.
10	"COORDINATION WITH LOCAL GOVERNMENTS
11	"Sec. 355. A State receiving assistance under this part
12	shall provide—
13	"(1) for a satisfactory process for consultation
14	with units of local government, Indian tribes, if appli-
15	cable, and the public—
16	"(A) in the development, modification and
17	implementation of the State energy plan;
18	"(B) in the establishment and implementation
19	of a technical assistance program carried out pur-
20	suant to section 203 of title $\Pi$ ;
21	"(C) in granting authority to units of local
22	government to enact energy ordinances pursuant
23	to section 353(6); and
24	"(D) to provide information regarding the
25	State energy plan to units of local government for

1	consideration in developing a comprehensive com-
2	munity energy conservation strategy;
3	"(2) to units of local government appropriate fi-
4	nancial assistance in amounts commensurate with the
5	relative responsibilities shared between units of local
6	government and the State in the implementation of the
7	State energy plan; and
8	"(3) for the direct involvement of those units of
9	local government that own and operate a public utility
10	in the energy demand and supply forecasting activities
11	pursuant to section 353(a)(1).
12	"ADMINISTRATIVE PROVISIONS
13	"Sec. 356. (a)(1) A State or unit of local government
14	receiving financial assistance under this part in any fiscal
15	year shall provide that at least 70 per centum of such assist-
16	ance will be expended by the State or unit of local govern-
17	ment for the development and implementation of programs
18	for energy conservation and renewable resources.
19	"(2) A State may participate in interstate or multistate
20	regional organizations which provide for the coordination of
21	the State's energy plan with the State energy plans of other
22	States participating in such interstate or multistate regional
23	organization. Each State may make available directly to such
24	interstate or multistate regional organization some portion of

- 1 the financial assistance provided under this subpart for any
- 2 use consistent with the purposes of this title.
- 3 "(3) A State may elect to participate with another State
- 4 or States to develop, modify or implement a State energy
- 5 plan which is consistent with the requirements of this part.
  - 6 "(4) The Federal Trade Commission shall—
  - 7 "(A) cooperate with and assist State agencies
  - 8 which have primary responsibilities for the protection
  - 9 of consumers in activities aimed at preventing unfair
- and deceptive acts or practices affecting commerce
- which relate the implementation of measures likely to
- conserve, or improve efficiency in the use of, energy,
- including energy conservation measures and renewable
- 14 resource energy measures, and
- 15 "(B) undertake its own program, pursuant to the
- 16 Federal Trade Commission Act to prevent unfair or
- 17 deceptive acts or practices affecting commerce which
- relate to the implementation of any such measures.
- 19 "(b)(1) Each State energy plan shall be submitted bi-
- 20 ennially to the Secretary. Each State may submit annually to
- 21 the Secretary a State energy plan. The Secretary shall ap-
- 22 prove a State energy plan or modifications thereto unless he
- 23 determines that such plan or modification fails to comply with
- 24 the provisions of section 353, 354, 355, or subsection (a).

	41
1	"(2)(A) If the Secretary determines that a State energy
2	plan or modification thereto fails under paragraph (1) or oth
3	erwise violates Federal law, the Secretary shall provide the
4	State written notice of intention to disapprove and a state
5	ment of the reasons therefor.
6	"(B) If the Secretary, after affording the State notice
7	and opportunity to present views or take corrective action
8	finds that the State energy plan or modification thereto is no
9	in compliance with the requirements of paragraph (1), the
10	Secretary shall notify the State that the State energy plan is
11	disapproved in whole or in part and that the State is no
12	longer eligible to receive all or a portion of the financial as-
13	sistance allocated to the State under this part, until the Sec-
14	retary is satisfied that there is no longer any such failure to
15	comply.
16	"(3) Approval of a State energy plan or modification
17	thereto pursuant to this subsection shall constitute approval
18	solely for the purpose of certifying the eligibility of a State
19	for financial assistance under this part.
20	"(c)(1) For the purpose of providing the financial assist-
21	ance authorized by section 351, the Secretary shall annually
22	allocate the sums available for financial assistance pursuant

"(A) 75 per centum shall be allocated on the basis 24 of the resident population of the States, as reported in 25

to this title among the States in the following manner—

- 1 the most current population reports prepared by the
  - 2 Bureau of Census, Department of Commerce, for gen-
  - 3 eral statistical purposes; and
  - 4 "(B) 25 per centum shall be allocated equally
  - 5 among the States.
  - 6 "(2) A State receiving financial assistance under this
- 7 part shall be required to provide funds from non-Federal
- 8 sources for the development, modification, or implementation
- 9 of the State energy plan and other programs or measures
- 10 administered by the State under this part in an amount equal
- 11 to 20 per centum of the amount allocated to such State under
- 12 paragraph (1) during each year of such plan or program.
- 13 "(3) Funds allocated to any State for any of the first
- 14 four fiscal years under this part but not obligated by the Sec-
- 15 retary in such fiscal year may at the option of the Secretary
- 16 be reallocated among the States for the following fiscal year.
- 17 "(4) Notwithstanding the provisions of paragraph (1),
- 18 the Secretary may prescribe a maximum allocation for the
- 19 Virgin Islands, Guam, American Samoa, and the Common-
- 20 wealth of the Northern Mariana Islands.
- 21 "(5) Notwithstanding the provisions of paragraph (1),
- 22 the Secretary shall annually reserve for the benefit of Indian
- 23 tribes some portion of the sums available for financial assist-
- 24 ance pursuant to this subpart and shall, by rule, prescribe
- 25 guidelines for the allocation and use of such reserved portion

1	to	carry	out	the	provisions	of	this	subsection.	The	Secretary
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- 2 may, after affording reasonable opportunity for comment by
- 3 the State, provide financial assistance to an Indian tribe if he
- 4 finds that—
- 5 "(A) such Indian tribe has demonstrated the need
- 6 for direct Federal financial assistance for such uses as
- 7 are deemed consistent with the purposes of this title;
- 8 "(B) Federal assistance provided under this part
- 9 will not be used to duplicate or substitute for any
- 10 energy-related program or activity established by a
- 11 State or unit of local government for use or benefit of
- 12 Indian tribes; and
- 13 "(C) such Indian tribal government is capable of
- 14 performing all requirements of this part, including
- matching requirements under paragraph (2).
- 16 The Secretary shall ensure that any Indian tribe which re-
- 17 ceives direct Federal financial assistance under this subsec-
- 18 tion shall consult with the State or States in which it is
- 19 located in the development, modification, or implementation
- 20 of any energy plan prepared for such Indian tribe. Funds
- 21 provided under this subsection which are not obligated by the
- 22 Secretary in any fiscal year shall be reallocated to the States
- 23 for the following fiscal year in accordance with provisions of
- 24 paragraph (1).

1	(b) Financial assistance provided under this part shall
2	be expended for the development, modification or implemen-
3	tation of the State energy plan and development or imple-
4	mentation of the programs and activities required under this
5	part.
6	"(7) No funds provided to a State under this part shall
7	be expended—
8	"(A) to pay the costs of any construction or the
9	purchase of real property;
10	"(B) to pay all or any portion of the purchase
11	price of equipment, except office equipment; and
12	"(C) for such other purposes as the Secretary
13	may prescribe.
14	"(d)(1) After approval of a State energy plan pursuant
15	to subsection (b), the Secretary may amend any existing
16	agreement for financial assistance with a State pursuant to
17	the program for State energy conservation plans pursuant to
18	this part or the program for State energy extension service
19	plans pursuant to title V of the National Energy Extension
20	Service Act (42 U.S.C. 7001) to transfer any available bal-
21	ance of funds under any such financial assistance program or
22	other financial arrangement to develop or implement the
23	State energy plan.
24	"(2) Except as provided in paragraph (1), nothing in this
25	part shall be deemed to affect any program of Federal finan-

- 1 cial assistance or other financial arrangement made or en-
- 2 tered into by the Secretary prior to the enactment of this
- 3 part.
- 4 "(e)(1) Whenever the Secretary, after affording the
- 5 State reasonable notice and opportunity to present views,
- 6 finds that a State receiving financial assistance under this
- 7 part has failed to comply with the provisions thereof or with
- 8 any regulation issued pursuant thereto, the Secretary shall
  - 9 notify the State that such State is no longer eligible to re-
- 10 ceive all or a portion of the financial assistance provided
- 11 under this part until the Secretary is satisfied that there is no
- 12 longer any such failure to comply. The Secretary may with-
- 13 hold all or part of further financial assistance under this part
- 14 for so long as such State is deemed by the Secretary not to
- 15 comply.
- 16 "(2) Whenever the Secretary, after affording the State
- 17 reasonable notice and opportunity to present views, finds that
- 18 a State receiving financial assistance under an approved con-
- 19 solidated application has failed to comply with an applicable
- 20 statute establishing a State energy program or with any reg-
- 21 ulation issued pursuant to any statute establishing a State
- 22 energy program, the Secretary shall notify the State that
- 23 such State is no longer eligible to receive all or a portion of
- 24 the financial assistance for such State energy program until
- 25 the Secretary is satisfied that there is no longer any such

- 1 failure to comply. The Secretary may withhold all or part of
- 2 further financial assistance to a State energy program for so
- 3 long as such program is deemed not to comply.
- 4 "(f) Each State, unit of local government, or Indian
- 5 tribe receiving financial assistance under this part or under a
- 6 State energy program shall keep records and shall make re-
- 7 ports to the Secretary, which shall include such information
- 8 as the Secretary may deem necessary to prepare the annual
- 9 report pursuant to subsection (g) and to facilitate an effective
- 10 audit and performance evaluation. The Secretary and the
- 11 Comptroller General of the United States, or any of their
- 12 duly authorized representatives, shall have access for the
- 13 purpose of audit and examination at reasonable times and
- 14 under reasonable conditions, to any pertinent books, docu-
- 15 ments, papers, records, and reports of any recipients of finan-
- 16 cial assistance under this part or under a State energy
- 17 program.
- 18 "(g) The Secretary shall include in the annual report
- 19 required by section 657 of the Department of Energy Organi-
- 20 zation Act, a report of the actions taken under this Act by
- 21 States in the preceding fiscal year and an evaluation of their
- 22 accomplishments and effectiveness.
- 23 "CONSOLIDATED APPLICATIONS AND ADMINISTRATION
- 24 "Sec. 357. (a) Notwithstanding any other provision of
- 25 law, a State may make an annual consolidated application for

- 1 financial assistance authorized under this title and under any
- 2 State energy program or programs. The portion of the con-
- 3 solidated application for each program shall be approved by
- 4 the State official or State agency specifically authorized to
- 5 implement such program under State law.
- 6 "(b) The Secretary is authorized to prescribe rules pro-
- 7 viding for the orderly transition from multiple applications for
- 8 financial assistance under State energy programs to the con-
- 9 solidated application described in subsection (a). To enable a
- 10 State to submit a consolidated application for a uniform pro-
- 11 gram period, the Secretary and the appropriate State official
- 12 or State agency may, by mutual agreement, amend the term
- 13 and any other administrative provision of any financial assist-
- 14 ance awarded prior to the approval of the consolidated appli-
- 15 cation, and may agree that the unexpended balance of any
- 16 funds made available under such program may continue to be
- 17 available for the purposes for which such funds were
- 18 appropriated.
- 19 "(c) Notwithstanding any other provision of law, a State
- 20 may elect, through its consolidated application under subsec-
- 21 tion (a), to use a portion of the financial assistance provided
- 22 by the Secretary for administrative costs for any other State
- 23 energy program for activities which the State is authorized to
- 24 undertake, pursuant to this part.

1	"(d) Financial assistance provided by the Secretary
2	under this title may be used by a State to administer other
3	State energy programs as defined by this title, and to admin-
4	ister the utility program established pursuant to title II, part
5	1, of the National Energy Conservation Policy Act.
6	"AUTHORIZATION OF APPROPRIATIONS
7	"Sec. 358. For the purpose of providing financial as-
8	sistance to the States pursuant to section 351, and for techni-
9	cal assistance and administration of this part, there is hereby
10	authorized to be appropriated to the Secretary for each of the
11	fiscal years ending September 30, 1981 to 1985,
12	\$75,000,000 which may remain available until expended.".
13	AMENDMENT TO THE NATIONAL ENERGY EXTENSION
14	SERVICE ACT
15	SEC. 302. The National Energy Extension Service Act
16	(Public Law 95-39), is amended by striking out sections 503,
17	504(b) through 504(d), 505, 506, 507, 508, 509, 510, 511,
18	512, and 513.

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